SEDALIA
Let's Cross Paths

CITY OF SEDALIA, MISSOURI
SPECIAL COUNCIL MEETING
NOVEMBER 9, 2026

The City has an on-line broadcast of Council Meetings available both live and recorded by going to "***Microsoft Teams***".

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The Council of the City of Sedalia, Missouri duly met in Special Session on November 9, 2026, at 5:00 p.m. at the Municipal Building in the Council Chambers with Mayor Traves Williams presiding. Mayor Williams called the meeting to order.

ROLL CALL:

Jack Robinson	Present	David Covington	Present
Cheryl Ames	Present	Bob Cross	Present
Lee Scribner	Present	Spencer Redford	Absent
Tina Boggess	Present	Michelle Franklin	Present

ROLL CALL OF STANDING COMMITTEES:

PUBLIC SAFTEY – Chairman Jack Robinson; Vice Chairman Spencer Redford

PRESENTATION – FLOCK Cameras and ALPR Systems

Motion by Boggess, seconded by Cross to amend the agenda to allow questions from audience following the presentation by Chief Woolery. All Present in Favor. Redford was Absent.

Police Chief David Woolery presented information regarding FLOCK cameras and ALPR systems related to the agreement renewal for the Sedalia Police Department. He stated that there has been growing public concern about the camera systems and their use, much of which revolves around the perception of mass surveillance and that information collected is stored. These concerns concentrate on the idea of 4th Amendment privacy violations. Chief Woolery cited Arizona versus Gant from 2009 to illustrate. Prior to this, if law enforcement made a traffic stop and an individual in the car had a warrant, officers could search the car for other violations such as weapons, drugs, etc. That was the rule of law at the time. After Arizona versus Gant, the scope was narrowed to two criteria, officer safety and reasonable suspicion of evidence related to an offense. While laws change regularly, we cannot change our rights guaranteed under the Constitution and it is our sworn oath and responsibility to protect them. Chief Woolery stated he does not believe that FLOCK or ALPR cameras are a 4th Amendment overreach under the law but rather an effective tool to ensure citizens' rights under the amendment are protected.

FLOCK cameras were proposed in 2023 to Council in the 2024 Sedalia Police Department's Strategic Plan. Currently there are 11 ALPR cameras and the same number of cameras from the original implementation to present, along with 3 FLOCK cameras called Condors (static cameras at specific intersections and crime areas) with continued funding in Budget years 2026 and 2027.

FLOCK cameras work by capturing license plate data to solve crimes, locate wanted vehicles and keep community safe. It captures the license plate then the image, timestamp and location are encrypted and securely uploaded to the system platform. Sedalia Police Department can then receive real-time data and alerts which are handled with strict privacy protections and limited to authorized users for approved purposes. It must be Criminal Justice Information Services or CJIS compliant to meet National

Crime Information Center or NCIC rules. FLOCK is CJIS compliant on their server. The goals with FLOCK are to solve crimes faster, support proactive policing/critical leads 24/7 and earn Community trust through responsible use.

FLOCK is a tool that provides information and leads but must have human verification. That is done as follows:

- ✓ All officers must complete Flock system training before being authorized to use it.
- ✓ A Flock search must be tied to an active investigation or a department approved training.
- ✓ Officers are required to input the case number or investigation details, crime they are investigating and reason for the search.
- ✓ Regular audits are performed by Command Staff
- ✓ Like all law enforcement data systems, Flock searches and Hotlist Alerts must be verified by officers through sources such as Dispatch, MULES, NCIC, or DOR before enforcement action is taken. These systems, like Flock, require human verification before taking action.

Chief Woolery stated that Sedalia Police Department staff do not get to utilize the system unless they are trained and certified to do so. This includes knowledge of policies associated and searches must be tied to an active investigation. The Department also met and reviewed the Audit process to ensure searches are tied to a case number and a required field which has improved the Audit process. FLOCK also conducts their own Audits and advises of any flags. Other agencies Sedalia Police Department verifies through are Missouri Uniform Law Enforcement System and Department of Revenue.

Based on misconceptions and beliefs shared on social media, a review was made regarding what FLOCK does not do. It does not conduct facial recognition or identify individuals, collect personal information, Cell or communication monitoring, they do not have microphones, no barcode scanning, no crime prediction, no continuous tracking or video recording and no speed monitoring. FLOCK deletes data automatically after 30 days and data is never sold to 3rd parties. The Sedalia Police Department utilizes the LPR cameras responsibly in accordance with policies and laws to support a safer Sedalia.

The City of Sedalia and the Sedalia Police Department maintain multiple policies governing the use of FLOCK, the computers, data systems and IT resources used to access FLOCK and similar law enforcement information as follows:

- ✓ **Department Specific**:
  - ✓ Policy 320: Officer Standards of Conduct
  - ✓ Policy 321: Information Technology Use
  - ✓ Policy 338: Public Safety Video Surveillance Systems
  - ✓ Policy 427: Automated License Plate Readers
  - ✓ Police 804: Protected Information
- ✓ **City of Sedalia Specific**:
  - ✓ Section 7.6: Use of Facilities, Equipment and Materials
  - ✓ Section 7.10 Information Technology
- ✓ Misuse of Flock and violations of the above policies can be the cause for discipline, up to and including termination. This is no different than if officers misused other LE databases, such as MULES, NCIC, criminal history checks, and so forth.

Chief Woolery stated that Executive Order 26-18 signed by Governor Mike Kehoe on September 16, 2026 sets limits on how Missouri agencies can use ALPR technology. Per FLOCK, all captured license plate reader imagery is permanently deleted after 30 days; all 3rd party vendors and ALPR contractors are strictly prohibited from accessing, acquiring, selling, sharing, commercializing or leveraging Missouri generated data for any non-law enforcement purpose; no artificial intelligence facial recognition capabilities or softward with ALPR system to automatically screen faces of individuals by the technology; and enforcement of Auditing and misuse penalties. The FLOCK contract includes Governor Keohe's E.O. language and SPD is in compliance.

Councilwoman Boggess inquired about the number of users within the Police Department. Commander Michael Elwood responded that all sworn officers who are trained can utilize the system. Chief Woolery also dispelled the belief that SPD shares information with local businesses. A local business can have a FLOCK system and share information with the Department, however, SPD does not and cannot share information with private entities. An individual asked if the camera at Washington Street bridge will remain. Chief Woolery stated he will be making that consideration in the coming Budget if it will remain or move to one of the Parks. Another citizen inquired about what stops other law enforcement from just pulling individuals over to search a vehicle. Chief Woolery stated that while they can stop you, other agencies should be under the same criteria and have a legitimate reason for the search. A question was posed regarding if citizens can get FLOCK information for a court case of something similar. The response was that the information would be documented in the case report and would not come specifically from FLOCK but data from the system would be included in the report and investigation.

An individual approached the podium and expressed concern over Sedalia's crime rate. She stated according to Neighborhood Scout it is 38+% and shared information from other Missouri cities and States in the US that are discontinuing FLOCK cameras over privacy and perceived 3rd party sharing issues. She expressed the need for more Police officers due to increased crime and incidents she has witnessed. Chief Woolery stated that social media comments have included that police want FLOCK to make their jobs easier. FLOCK does not make the job easier but rather more efficient, which is a distinct difference. He shared the average day in a new recruit's day and how FLOCK has assisted to ensure efficiency by providing data to make incidents more solvable.

The Special Meeting adjourned at 6:06 p.m. to a Budget Work Session on motion by Boggess, seconded by Covington. All Present in Favor. Redford was Absent.

THE CITY OF SEDALIA, MISSOURI

Traves Williams, Mayor

Janeice D. Dodick, Deputy City Clerk